

Guidance for Flood Risk Analysis and Mapping

MT-1 Technical Guidance

May 2016



Requirements for the Federal Emergency Management Agency (FEMA) Risk Mapping, Assessment, and Planning (Risk MAP) Program are specified separately by statute, regulation, or FEMA policy (primarily the Standards for Flood Risk Analysis and Mapping). This document provides guidance to support the requirements and recommends approaches for effective and efficient implementation. The guidance, context, and other information in this document is not required unless it is codified separately in the aforementioned statute, regulation, or policy. Alternate approaches that comply with all requirements are acceptable.

For more information, please visit the FEMA Guidelines and Standards for Flood Risk Analysis and Mapping webpage (www.fema.gov/guidelines-and-standards-flood-risk-analysis-and-mapping), which presents the policy, related guidance, technical references, and other information about the guidelines and standards development process.

Document History

Affected Section or Subsection	Date	Description
First Publication	May 2016	Initial version of new transformed guidance. The content was derived from the <u>Guidelines and Specifications for Flood Hazard Mapping Partners</u> , <u>Procedure Memoranda</u> , and/or <u>Operating Guidance</u> documents. It has been reorganized and is being published separately from the standards.

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1.0 Introduction

The purpose of this document is to explain how the Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA) makes determinations or provides comments regarding the flood hazard zone for a lot, a portion of a lot, or an existing or proposed structure. The lot or structure is considered the subject of the determination (subject).

The regulations related to these determinations and comments are presented in the Code of Federal Regulations (CFR), Title 44, Chapter I, Parts 65 and 70, which is available online at www.access.gpo.gov/nara/cfr/waisidx_02/44cfrv1_02.html.

Many terms associated with the MT-1 process have specific definitions as related to the National Flood Insurance Program (NFIP) and the MT-1 application process. These key terms can be found in the Glossary (Section 5.0).

2.0 Overview of the MT-1 Process

Through the MT-1 process, a property owner or authorized representative may request a property-specific determination or comment regarding the flood hazard designation for as-built or proposed development. MT-1 determinations amend the community's effective flood insurance rate map (FIRM) by clarifying whether the subject is located within the Special Flood Hazard Area (SFHA). MT-1 comments provide feedback on whether proposed development, if completed exactly as proposed, would be located within the effective SFHA upon completion of the project. During the review, FEMA considers the horizontal location of the subject on its community's effective FIRM, and allows for detailed property elevation data to be submitted and compared to the calculated Base Flood Elevation (BFE).

2.1 Determining Eligibility for the MT-1 Process

The MT-1 process can only be completed using a community's effective FIRM and Flood Insurance Study (FIS) report, and does not result in physical changes to an effective FIRM. If the subject of a request has either caused or been affected by significant SFHA changes or BFE changes, the Letter of Map Revision (MT-2) process may need to be completed first in order to allow due process and for the changes to be officially incorporated into the effective FIRM. Application forms for the MT-2 process can be found on the FEMA website at www.fema.gov/mt-2-application-forms-and-instructions.

The MT-1 process **shall not** be used for requests involving:

- Changes to BFEs or SFHA boundaries.
 - Including the creation of ponds/basins.
- Changes to regulatory floodway boundary delineations or any development in the regulatory floodway that **may** cause any change to the BFE.
 - Including compensatory storage, excavation, and the placement of any fill material; the review of a *no rise certification* is outside of the scope of an MT-1 review, and the request must be processed as an MT-2 request.

- Channelization projects, bridge/culvert replacement projects, or other flood control improvements.
- Changes from a V zone (coastal high hazard area) to an A Zone SFHA designation.
- Property and/or structures in alluvial fan flood hazard areas.
- New technical data or mapping errors which warrant a revision to the effective FIRM and FIS report.

2.2 Types of MT-1 Requests

Two types of MT-1 requests may result in a Letter of Map Change (LOMC) Determination document; two may result in a Comment document.

2.2.1 Determinations

- **Letter of Map Amendment (LOMA):** a request for a determination from FEMA for a lot or existing structure that has NOT been elevated by fill (natural grade).
- **Letter of Map Revision based on Fill (LOMR-F):** a request for a determination from FEMA for a lot or existing structure that HAS been elevated by fill.

Some MT-1 determinations are not the result of specific requests, but are types of unique LOMA determinations that FEMA can issue. A **Letter of Map Revision Floodway (LOMR-FW)** is issued when the subject has been inadvertently mapped within a regulatory floodway. The subject of a LOMR-FW determination must be located on natural ground (**no fill**), with either the Low Lot Elevation (LLE) for a lot or portion of a lot or the Lowest Adjacent Grade (LAG) elevation for a structure at or above the BFE.

A **Letter of Map Revision V Zone (LOMR-VZ)** is issued when the subject has been inadvertently mapped within a coastal high hazard area (V zone). The subject of a LOMR-VZ must be located on natural ground (**no fill**), with either the LLE (for a lot or portion of a lot) or the LAG elevation for a structure at or above the BFE.

2.2.2 Comments

- **Conditional Letter of Map Amendment (CLOMA):** a request for a conditional determination (comment) from FEMA for a proposed structure that will NOT be elevated by fill (natural grade).
- **Conditional Letter of Map Revision based on Fill (CLOMR-F):** a request for a conditional determination (comment) from FEMA for a lot or proposed structure that WILL be elevated by fill.

2.2.3 Requests for Single vs. Multiple Subjects

MT-1 requests may be made for single or multiple structures, lots, or portions of property. Only submittals for coincident properties will be treated as one case. If they are not coincident, each property will be processed as a separate case and will be subject to the necessary data requirements, including any applicable review fee. To be considered coincident, properties must be adjacent to one another, contained within the same Deed or Plat Map, and affected by the same flooding source.

2.3 How to Apply

MT-1 requests may be initiated by either submitting an online request or by mailing the appropriate application form(s) and supporting documentation.

2.3.1 Applications and Forms

- The MT-1 Application may be used for all types of MT-1 requests, and can be found online at www.fema.gov/mt-1-application-forms-instructions.
 - Form 1 – Property Information Form
 - Form 2 – Elevation Form
 - Form 3 – Community Acknowledgment Form
 - Form 4 – Payment Information Form
- The MT-EZ Application, found online at www.fema.gov/mt-ez-form-instructions, may be used for a single residential lot or structure and cannot be used for; conditional requests, requests submitted by developers, requests involving multiple structures or lots, property located within the regulatory floodway, or requests involving the placement of fill.
 - Section A – Property Information Form
 - Section B – Elevation Information Form

2.3.2 Online Requests

- The Online LOMC tool, located at hazards.fema.gov/femaportal/onlinelomc/signin, generates the equivalent of the Property Information Form. All other forms (MT-1 or MT-EZ, as appropriate) and required data must be uploaded with the application.
- The **electronic LOMA (eLOMA)** tool was designed specifically to allow registered Licensed or Certified Professionals to generate a determination. More information about eLOMA is available on FEMA's Mapping Information Platform at hazards.fema.gov.

2.4 Determination and Comment Outcomes

A MT-1 review will result in one of the following outcomes: removal, non-removal, or out-as-shown. Additionally, some requests may result in an Informational or No Change Response Letter that explains why a review could not be completed. These types of letters are not common and account for a very small percentage of MT-1 requests.

Removal

- For Determination Documents, a removal outcome indicates that the SFHA designation has been removed from the subject of the determination.
- For Comment Documents, a removal outcome indicates that if the as-built development is completed as described before the effective FIRM is revised, the subject of the determination will not be located within the SFHA.

Non-Removal

- For Determination Documents, a non-removal outcome indicates that the subject of the determination remains within the SFHA.
- For Comment Documents, a non-removal outcome indicates that if the as-built development is completed as described before the effective FIRM is revised, the subject of the determination will remain within the SFHA.

Out as Shown

- For Determination Documents, an outcome of out-as-shown indicates that the subject of the determination is not mapped within the SFHA on the effective FIRM.
- For Comment Documents, an outcome of out-as-shown indicates that the subject of the determination (one or more structures) will not be mapped within the SFHA if built where described.

Informational Response Letters

- Due to the nature of the request, it must be processed as a CLOMR or LOMR.
- The subject of determination is in Zone D, an area of possible, but undetermined flood hazards.
- The community has not signed the required Community Acknowledgement Form, a requirement for a CLOMR-F, LOMR-F or a LOMR-FW.
- The subject of determination is within a Coastal High Hazard Area (CHHA) designated Zone V with no established BFE.
- The subject of determination is in a CHHA and in an area subject to erosion .
- A LOMR-FW, LOMR-F, or CLOMR-F cannot be processed because the community does not participate in the NFIP.

No Change Response Letters

- An existing determination for the subject is still valid.
- The subject is currently on a valid revalidation letter for the community.

2.4.1 Special Wording in MT-1 Determinatin and Comment Documents

Standard wording options known as “Additional Considerations” can be added to a determination or comment document. These options do not in any way make or modify a determination or comment contained in the Outcome section of the document. The wording options are included to clarify special situations pertaining to the community, cite the data used in the determination, or provide additional information on specific conditions pertaining to the property or a portion of the property.

In addition to standard wording that may apply to a request, the Additional Consideration section is also used when the legal property description is continued or when the Determination Document table is continued:

- *Legal Property Description (Continued)* is used when the legal property description is too long to fit in the area on Page 1. This is normally required for metes and bounds requests, which can have lengthy descriptions. The legal property description is continued on the following page(s) of the document.
- *Determination Document table (Continued)* is used when there is more than one subject of determination for the request (multiple). The Determination table is continued on the following page(s) of the document.

3.0 MT-1 Supporting Data Requirements

Specific application forms are required to initiate an MT-1 request, and additional data must be submitted to complete the application. While the items listed in this section fulfill the requirements for most MT-1 requests, other data may be required to provide clarity before the review can be completed. More information regarding the application forms and the data required for an MT-1 request can be found on the web at www.fema.gov/change-flood-zone-designation-online-letter-map-change.

3.1 General Data Requirements

One set of data is required for **all** MT-1 requests. In general, the required data provides five essential pieces of information:

- 1. Requester information, with a signed/dated request**
 - MT-1 Property Information Form (Form 1)
 - MT-EZ Property Information Form (Section A)
 - Completed Online LOMC or eLOMA request (signature not needed)
- 2. Recorded legal document that includes a description of the property**
 - Recorded property deed; all pages must be submitted
 - Recorded plat map
 - Must include a recordation date and legible recording information, such as Book/Volume and page numbers and/or Document/Instrument number
 - Usually obtained from the County/Parish Clerk or Recorder/Register of Deeds office for the community
- 3. Subject(s) of the determination (structure, lot, or portion of property)**
 - Provided on Property Information Form
 - Entered into the Online LOMC or eLOMA portals
- 4. Map and address information sufficient to accurately and efficiently verify the location of the property and any structure(s) on the property**

- Tax assessor's map
- Certified plat of survey or other suitable structure location map
- Must show at least one street intersection that is also shown on the FIRM
- Must have a north arrow and scale for reference

5. Certified elevation information (needed for most determinations)

3.2 Elevation Data Requirements

All MT-1 requests require elevation information for the subject EXCEPT requests where the subject is entirely and clearly shown outside of the SFHA on the effective FIRM. All elevation information submitted to support an MT-1 request must be certified by a Licensed Professional eligible to collect and certify elevation information within his/her State, usually a Professional Engineer or Licensed Land Surveyor. If there is any uncertainty regarding eligibility, the State licensing board should be contacted for verification.

Elevation data requirements may include the following items:

- Elevation Form (Form 2; MT-1 Application)
- MT-EZ Application Form (Section B)
 - Can only be used for an existing single residential lot or structure.
- Elevation Certificate
 - Can only be used for a single structure, existing or proposed.
- Certified topographic survey map
 - May be required when the elevation data provided on a form does not provide enough detail to complete the review.
- Certified grading plan
 - Normally required when fill is being placed on a property in the vicinity of the floodway or in the vicinity of a coastal high hazard area.

The following list includes additional considerations related to elevation data requirements:

- Elevation data must be provided to an accuracy of one-tenth of a foot.
- With the exception of Puerto Rico, all elevation information should be submitted in feet; for Puerto Rico, the elevation information should be submitted in meters.
- Elevation information must specify a vertical datum; if the datum is neither National Geodetic Vertical Datum of 1929 (NGVD29) nor North American Vertical Datum of 1988 (NAVD88), a conversion to NGVD29 or NAVD88 must be provided.
- A United States Geological Survey (USGS) quadrangle map does not provide enough detail to be acceptable as elevation information for MT-1 processing; it may not be accepted in lieu of surveyed and certified elevation information.

3.3 Compliance Data Requirements

MT-1 reviews are completed with the understanding that the subject of the determination or comment adheres to the Federal minimum requirements listed in Title 44 of the CFR. A LOMR-F, CLOMR-F, or LOMR-FW will not be issued without first receiving a fully completed, signed, and dated Community Acknowledgement Form. This form is completed by the local community official responsible for floodplain management, usually known as the Floodplain Administrator. A LOMR-F, CLOMR-F, or LOMR-FW cannot be processed in a non-participating community, since no one within the community is authorized to sign the Community Acknowledgement Form.

Many States and local communities incorporate higher standards as part of their floodplain management regulations, which provide additional protection from local flood hazards or protect from floods greater than the flood used to map the SFHA on the effective FIRM. FEMA encourages these higher standards, which provide additional protection for property and lives, so if a property is in or near an SFHA, it is recommended that the property owner consult with the local community before considering any new development or a substantial improvement to an existing structure.

The following forms or data may be required before a review can be completed, in order to demonstrate compliance with NFIP requirements:

- Community Acknowledgement Form (Form 3; MT-1 Application)
 - Part A must be completed for conditional or as-built requests based on fill; confirms that the fill placement meets or will meet (for proposed fill) all related development requirements.
 - Part B must be completed when the subject encroaches the regulatory floodway on the effective FIRM; confirms that no fill has been or will be placed within the regulatory floodway and that all related development requirements have been met.
 - A community's comments must not retract or modify the standard wording included on the form.
 - For requests involving existing fill, the form must be dated after the date of fill placement.
 - When fill has been or will be placed on part of a property shown within the effective regulatory floodway, both sections of the form must be completed.
- Endangered Species Act (ESA) Compliance Documentation
 - Applicants must provide documentation which demonstrates that ESA compliance has been achieved prior to the review of any CLOMR-F request.
 - Additional information about the ESA and meeting the CLOMR-F requirements can be found in the guidance document titled, [Documentation of Endangered Species Act Compliance for Conditional Letters of Map Change](#) and available on the web at www.fema.gov/media-library/assets/documents/34953.
- State Approval Letter

- Although uncommon, a letter from the State is sometimes required before FEMA will issue an MT-1 determination.
- When needed, it is usually required when the subject is located within the regulatory floodway on the effective FIRM.

3.4 Other Data Requirements

Application Fee and Payment Information Form

- Fees are required in order to process CLOMA, CLOMR-F, and LOMR-F requests
 - Checks or money orders should be addressed to the National Flood Insurance Program.
 - The current fee schedule for MT-1 requests is available online at www.fema.gov/flood-map-related-fees.
 - FEMA will not reimburse an applicant for costs associated with obtaining the data necessary for review of a request.
 - Fees may not be waived for resubmissions of completed requests, unless the new request is received within 90 days of the date of the determination document or comment document or the new request is for a redetermination or reissuance based on a change to the effective FIRM.
 - Fees are reassessed for resubmissions if requested data is not received within 90 days of the date of the request.

Flood Elevation Supporting Data

- May be requested when the subject is located in a Zone A SFHA, which does not have established BFEs.
- An application is required to research whether a 1-percent-annual-chance flood elevation is already available for their property by contacting Federal, State, or local agencies, and submit whatever data can be located.
 - If data does not exist, the applicant may submit a letter to this effect, and the best available data will be used to calculate a 1-percent-annual-chance flood elevation for the subject during the MT-1 review.
- If the subject is more than 5 acres or 50 lots, the applicant must provide a certified 1-percent-annual-chance flood elevation and supporting backup data.
- More details on the requirements for Zone A areas can be found in Section 4.6.

Certified Metes and Bounds Description and Map

- Required when the subject is a portion of a legally defined property; displays and describes the area submitted for review .
- Both the description and the map must be certified by a Licensed Professional eligible to collect and certify survey information.

- More details on metes and bounds requests is available in Section 4.8.

Site Survey showing property boundary and structure location(s)

- Required when multiple structures are located on a property.
- Must show the property boundary and the location of each structure on the property.
- Each structure must be labeled with a unique identifier, such as: residence, garage, shed, building 1, building 2, etc.
- Must be certified by a Licensed Professional eligible to collect and certify survey information.

3.5 Common Issues with Submitted Data

The following issues (not an exhaustive list) are some of the more common problems found with the data submitted for MT-1 applications:

- Not all of the necessary forms/documents are submitted.
- Forms are not fully completed or are not signed/dated/certified.
- Confusion about definitions used by the NFIP, especially concerning:
 - Lowest Adjacent Grade (LAG)
 - Lowest Lot Elevation (LLE)
 - Lowest Floor Elevation (LFE)
 - Fill
- Submitted elevations are not based on finished conditions for an as-built request.
- Recordation data is missing or illegible on the deed or plat.
- The plat, tax map, or other submitted mapping is insufficient to accurately locate the property on the FIRM.
- The effective (current) FIRM panel is not used when locating the property on the FIRM/FIRMette.

Table 1: Required Forms and Minimum Data Required by Letter Type

Forms¹	CLOMA	CLOMR-F	LOMA	LOMR-F	LOMR-FW⁴	LOMR-VZ⁵
Property Information Form	Required	Required	Required	Required	Required	Required
Elevation Data ²	Required ²	Required ²	Required ²	Required ²	Required ²	Required ²
Elevation Form (continuation) ³	Some requests	Some requests				
Community Acknowledgement Form- Part A – Fill	Not Required	Required	Not Required	Required	Not Required	Not Required
Community Acknowledgement Form- Part B - Floodway	Not Required	Not Required	Required	Not Required	Required	Not Required
Payment Information Form and Fee ⁶	Required ⁶	Required ⁶	Not Required	Required ⁶	Not Required	Not Required
Additional Data	CLOMA	CLOMR-F	LOMA	LOMR-F	LOMR-FW⁴	LOMR-VZ⁵
Recorded Deed OR Recorded Plat	Required	Required	Required	Required	Required	Required
Tax Map ⁷	Required	Required	Required	Required	Required	Required
Annotated FIRM	Required	Required	Required	Required	Required	Required
ESA Compliance	Not Required	Required	Not Required	Not Required	Not Required	Not Required

¹The forms listed in this table are referenced to the MT-1 application forms package. Online submittals and submittals eligible to use the MT-EZ forms need similar information.

²Either the Elevation Form, MT-EZ Section B, OR the Elevation Certificate is required unless the subject is clearly and entirely outside of the SFHA. Each Elevation Certificate can only be used for one proposed or existing structure.

³The Elevation Form with continuation pages can be used for multiple properties or multiple structures.

⁴The LOMR-FW letter type is not a standard request type, but it has specific data requirements.

⁵The LOMR-VZ letter type is not a standard request type, but it has specific data requirements.

⁶For specific fee amount, see www.fema.gov/flood-map-related-fees.

⁷A tax map or other suitable map is needed to accurately show the location of the property.

4.0 Basis of MT-1 Determinations and Comments

MT-1 determinations are completed based on a comparison of the effective flood hazard data to both the horizontal location and vertical elevation of the subject(s). Review procedures vary based on the type of flood hazard that affects the subject. There may also be variations based on specific characteristics of the subject.

When a **structure** encroaches the SFHA, the determination or comment is based on a comparison of the effective BFE or 1-percent-water-surface elevation to the elevation of the **LAG to the structure**.

The LAG is defined as the elevation of the lowest point of ground touching a structure and must include:

- Structural supports for a building such as piers, posts or columns
- Attached garage
- supports for an attached deck
- The bottom of a loading dock (see Section 4.10)
- Attached stairs including exterior basement stairs (see Section 4.10)
- The bottom of window wells (see Section 4.10)
- Any accessory or additional building attached by a breezeway, pedestrian bridge, etc.

The LAG must be certified by a Licensed Professional eligible to certify vertical elevation data and must be provided on the appropriate application form. If the LAG for a structure is at or above the corresponding BFE the structure may be eligible to be removed from the SFHA.

The Elevation Certificate instructions provide additional information as well as figures on where the LAG should be taken for various structure types. The Elevation Certificate can be found at www.fema.gov/media-library/assets/documents/160?id=1383

Figures 1 and 2 show examples of an appropriate LAG for a structure.

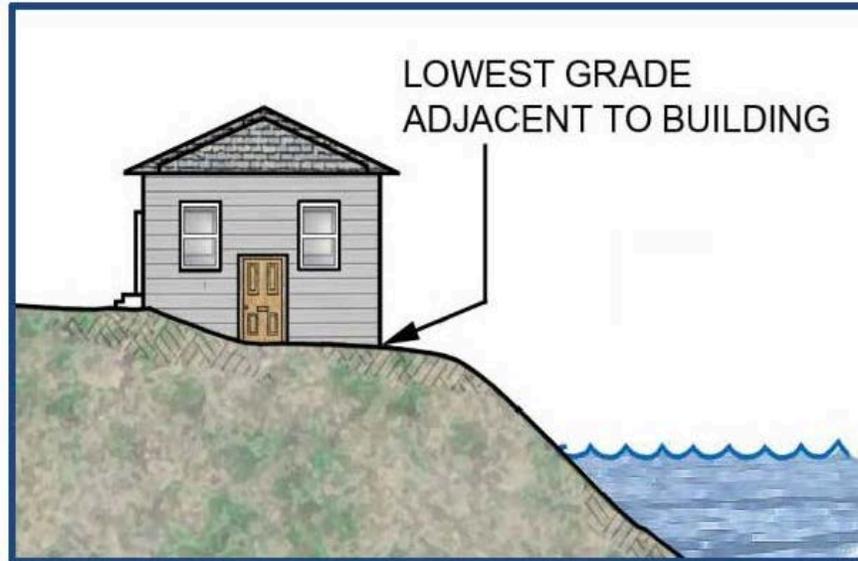


Figure 1: LAG - Lowest Ground Touching a Structure

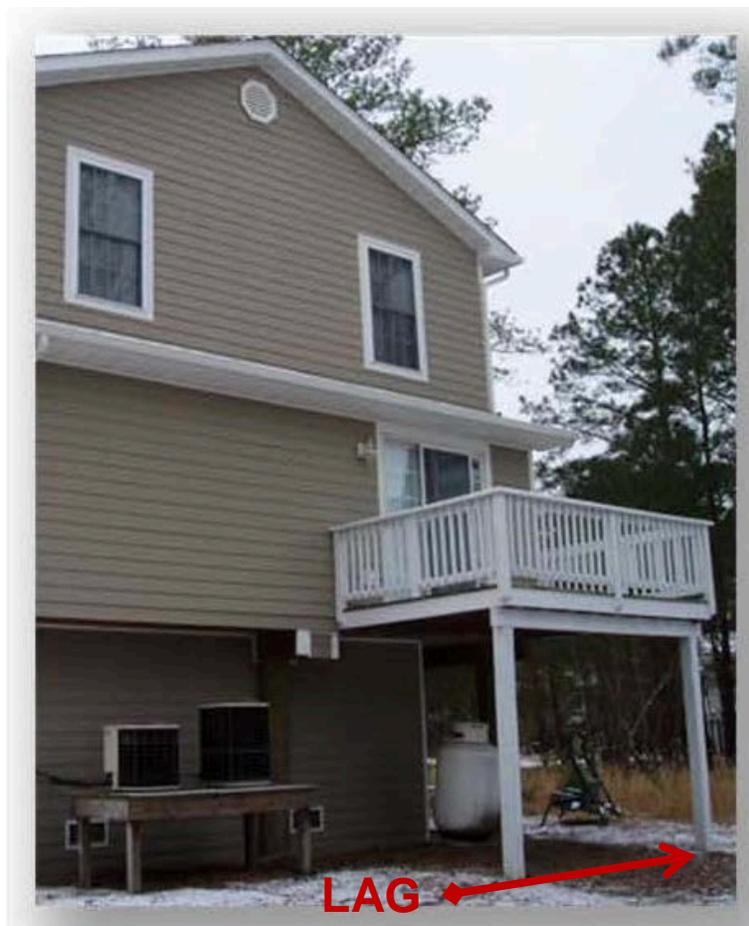


Figure 2: LAG - Structure with Attached Deck

When a **lot (property)** encroaches the SFHA, the determination or comment is based on a comparison of the effective BFE or 1-percent-water-surface elevation to the **lowest lot elevation (LLE)**.

For an entire property, the LLE is defined as the lowest ground elevation on the legally recorded property (recorded Deed or Plat). To remove an entire property from the SFHA the LLE must be at or above the corresponding BFE and the property to be removed must not include any watercourse, including either permanent or intermittent water. If a property includes a watercourse then it may be possible to remove a portion of the property by defining the area of the property that is at or above the BFE and that excludes the area(s) of water (see portion of property below).

The LLE must be provided on the Elevation Form and certified by a Licensed Professional eligible to certify vertical elevation data. If the LLE is at or above the corresponding BFE the property may be eligible for removal from the SFHA.

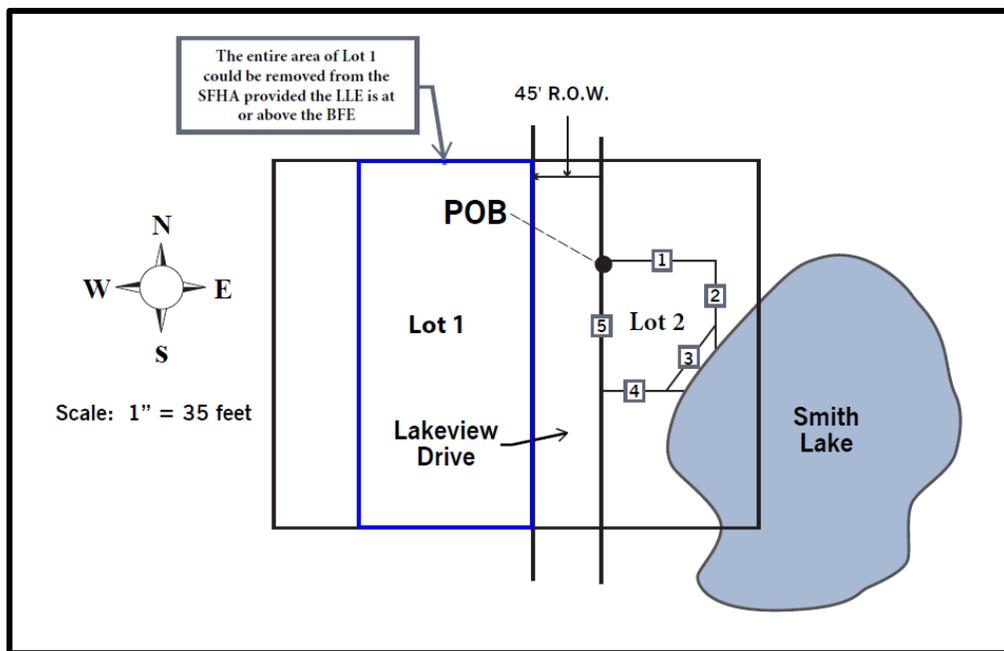


Figure 3: Entire Property - Lot 1 - No Watercourse

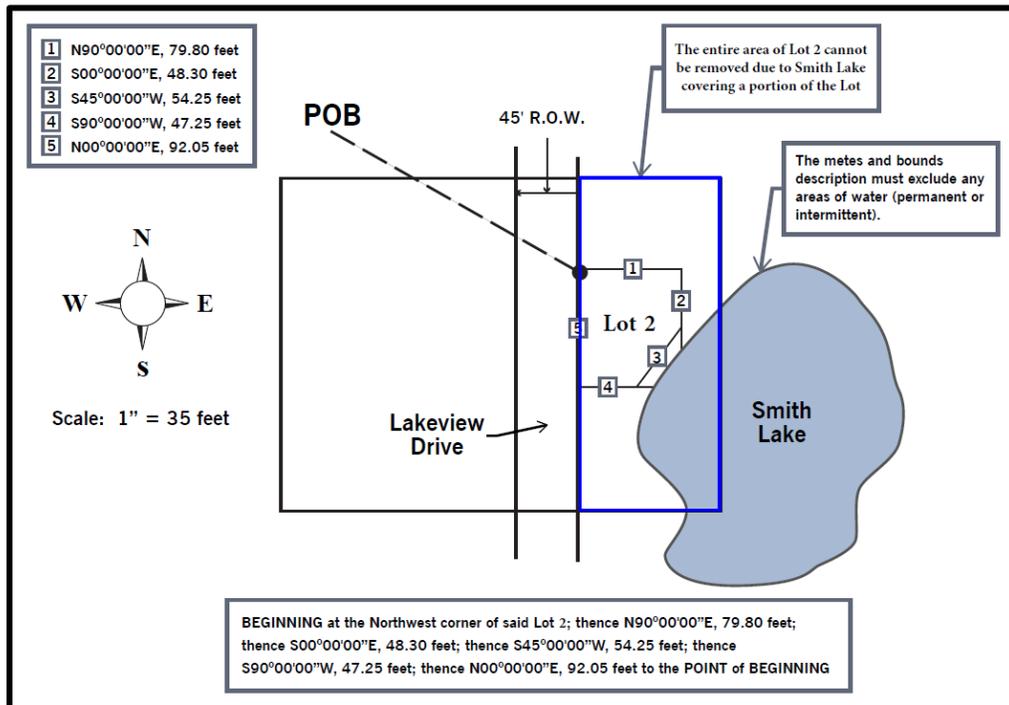


Figure 4: Portion of Property – Lot 2 – With Watercourse

When a **portion of property** encroaches the SFHA, the determination or comment is based on a comparison of the effective BFE or 1-percent-water-surface elevation to the **lowest lot elevation within the described portion of property**.

To review a portion of a property for removal from the SFHA the application data must include both a written description and a map, certified by a Licensed Professional, defining the portion of property to be considered for removal from the SFHA. The description defining the portion of property is known as a metes and bounds description and must be for a closed area and be referenced to a legally defined point.

The LLE for the metes and bounds area (portion of property) must be provided on the Elevation Form and certified by a Licensed Professional eligible to certify vertical elevation data. If the LLE is at or above the corresponding BFE the portion of property may be eligible for removal from the SFHA.

Some requests may require multiple LLEs to be submitted for a metes and bounds area. This usually applies to a metes and bounds area that is large enough for the BFE to change across the property or an area where the BFE of the flooding source changes rapidly due to the steep gradient of the stream profile. For most MT-1 requests, the BFE is calculated to the tenth of a foot (100.0 feet, 100.1 feet, etc.) so the BFE may not need to change very much for the submitted LLE to be below the upstream BFE. By submitting multiple LLEs throughout the metes and bounds area and along the flooding source, the corresponding BFE at that location

can be used for comparison to determine if the portion of property is eligible for removal from the SFHA using a range of BFEs.

More information on the data needed for review of a portion of property (metes and bounds request) is located in Section 4.8.

MT-1 Determinations and Comments vs. Community Compliance Reviews

The structure elevations used to complete an MT-1 review are **not** the same structure elevations that are used to determine whether the building is compliant with minimum NFIP regulations.

Compliance reviews compare the elevation of the **top of a structure's bottom floor** to the BFE or 1-percent-annual-chance flood elevation; MT-1 reviews compare the **lowest adjacent grade elevation**. The SFHA designation cannot be removed from a compliant structure built within the SFHA if the lowest adjacent grade to the structure is lower than the BFE or 1-percent-annual-chance flood elevation.

MT-1 Determinations and Comments vs. Actuarial Flood Insurance Rating

The structure elevations used to complete an MT-1 review are **not** the same structure elevations that are used to rate a flood insurance policy.

When building elevations are used to calculate an actuarial flood insurance rate, **the structure's lowest floor elevation** is compared to the BFE or 1-percent-annual-chance flood elevation; MT-1 reviews compare the **lowest adjacent grade elevation**.

4.1 Loading the Subject on the Effective FIRM

During an MT-1 review, the location of the subject must be accurately located on the effective FIRM to answer the following questions:

- Is the subject located within the SFHA or clearly outside of the SFHA boundaries?
- If the subject is within the SFHA, what is the flooding source and type of flood hazard affecting the property?

After determining the flooding source and type of flood hazard for subject(s) located within detailed-studies SFHA that have BFEs developed, a BFE must be calculated using the FIRM and FIS. For Zone A areas that do not have established BFEs, the best available data must be considered to calculate a 1-percent-water-surface elevation for the subject(s).

If a subject is located in more than one flood zone as shown on the effective FIRM, the more hazardous zone is used in making a flood zone determination. For example, if the subject is located in both Zone AE and Zone VE, the Zone VE will be used in the determination since it is the higher hazard. Similarly, if the subject is affected by both a Zone AE (EL 10 Feet) and a Zone AH (EL 9 Feet) the Zone AE (EL 10 Feet) will be used in the determination since this is the higher hazard (higher BFE). This procedure for making determinations for subject(s) in more than one flood zone is consistent with the NFIP procedures for flood insurance rating.

4.2 Riverine SFHA Methodology

This section covers specific methodology used to review properties in an SFHA affected by riverine flood hazards. Within a riverine SFHA, the 1-percent-annual-chance flood elevation will be calculated at the **most upstream point** where the subject of the determination intersects the SFHA on the effective FIRM.

Table 2: Data Used to Determine a Riverine BFE

Type of Hazard	Zone	Data Element	Location - Description
Riverine	AE or A1-A30	Floodway Data Table (FWDT)	FIS report - The FWDT is produced for riverine flooding sources having a regulatory floodway. At each mapped cross section, the BFE is listed to the tenth of a foot (Figure 5).
Riverine	AE or A1-A30	Stream Profile	FIS report - Stream Profiles produced for detailed study streams can be used to obtain a BFE for any point along the stream, more accurately than using the whole-foot BFEs shown on the FIRM (Figure 6).

LOCATION		FLOODWAY			1% ANNUAL CHANCE FLOOD WATER SURFACE ELEVATION (FEET NAVD88)			
CROSS SECTION	DISTANCE ¹	WIDTH (FEET)	SECTION AREA (SQ. FEET)	MEAN VELOCITY (FEET/SEC)	REGULATORY	WITHOUT FLOODWAY	WITH FLOODWAY	INCREASE
A	920	34	219	4.4	22.0	14.2 ²	15.2	1.0
B	2,560	38	188	4.6	22.0	18.0 ²	18.1	0.1
C	3,560	34	187	4.7	22.0	20.0 ²	20.1	0.1
D	4,280	38	169	2.5	22.0	20.1 ²	20.2	0.1
E	4,390	38	169	2.5	22.1	20.1 ²	20.2	0.1
F	4,830	26	102	4.2	22.3	20.6 ²	20.7	0.1
G	5,270	26	109	3.9	22.6	21.5 ²	21.7	0.2
H	5,360	26	109	3.9	22.7	21.5 ²	21.7	0.2
I	5,530	36	167	2.6	22.8	22.0 ²	23.0	1.0

¹Feet above mouth
²Computed without consideration of backwater effects

TABLE 6	FEDERAL EMERGENCY MANAGEMENT AGENCY	FLOODWAY DATA
	FLOOD COUNTY, STATE AND INCORPORATED AREAS	FLOODING SOURCE: ROARING RIVER

Figure 5: Example of Floodway Data Table from FIS Report

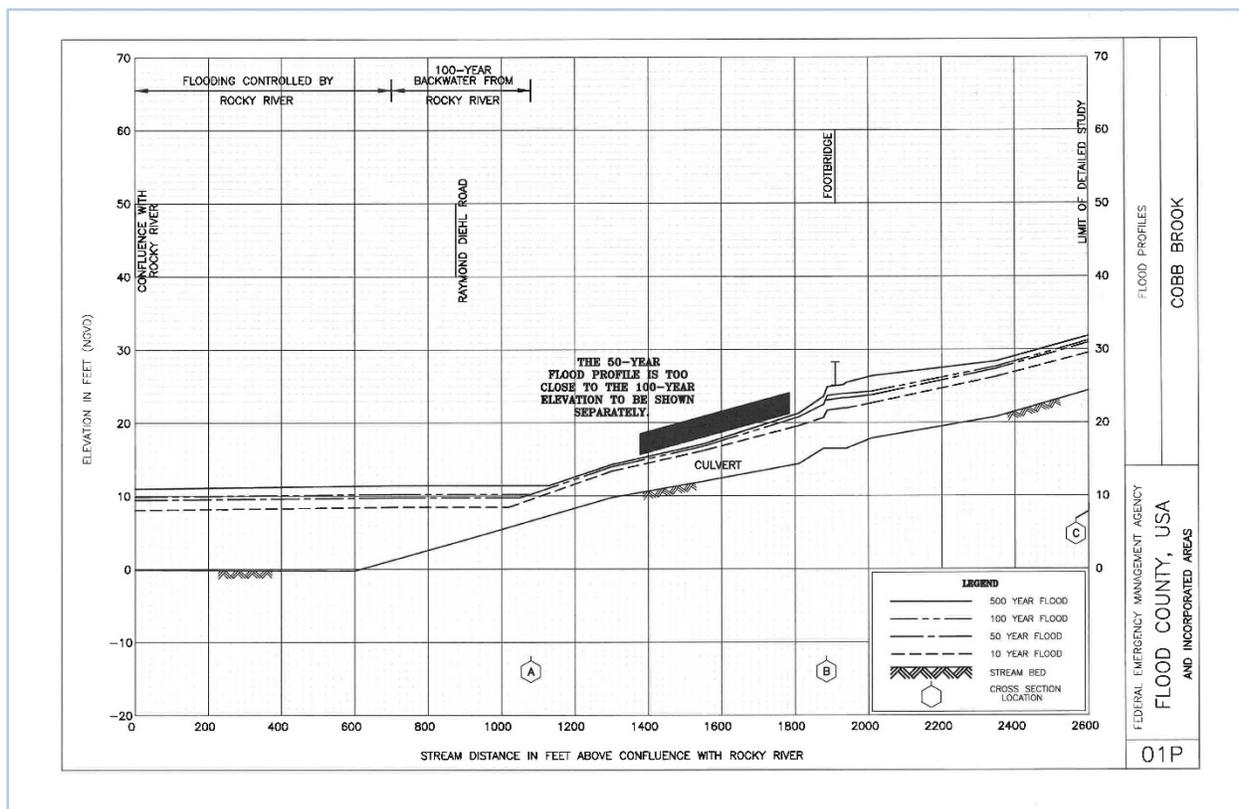


Figure 6: Example of Stream Profile from FIS Report

Using the FIS Report to Determine a BFE

To make a definitive determination for a subject of determination, an accurate BFE must be determined using the additional resources within the FIS report. These resources may include a Floodway Data Table, a Stream Profile, or a Summary of Stillwater Elevations table. The level of detail used to map the SFHA will determine whether any of these products exist, and a quick review of the FIS report table of contents confirms whether any of them are available. Table 2 shows the most common data in the FIS report that may be available for use in determining a specific BFE for a property.

Floodway Data Table

The FWDT lists specific information for each mapped cross section shown on the FIRM (BC, BD, and BE are cross sections shown in Figure 7). The elevations listed at each cross section are accurate to the tenth of a foot and represent some of the best riverine elevation data within the FIS report. However, the following limitations relate to obtaining and using FWDT elevation information:

- A FWDT is usually only available for streams with a regulatory floodway, meaning that FWDTs are not available for all riverine flooding sources studied by detailed methodology (with BFEs).
- The elevations listed at each cross section are only applicable if a subject of determination is located directly on a mapped cross section. If a property is upstream or

downstream of a cross section, the stream profile must be used to obtain the specific BFE applicable to the property.

Flood Profile

As the name indicates, a Stream Profile (Figure 6) provides a graph showing the flood elevations in profile view along a riverine flooding source. The FIS report profiles contain information for at least the base flood (1-percent-annual-chance or 100-year flood). Many reports also show stream profiles for the 10-percent (10-year), 2-percent (50-year), and 0.2-percent (500-year) flood elevations.

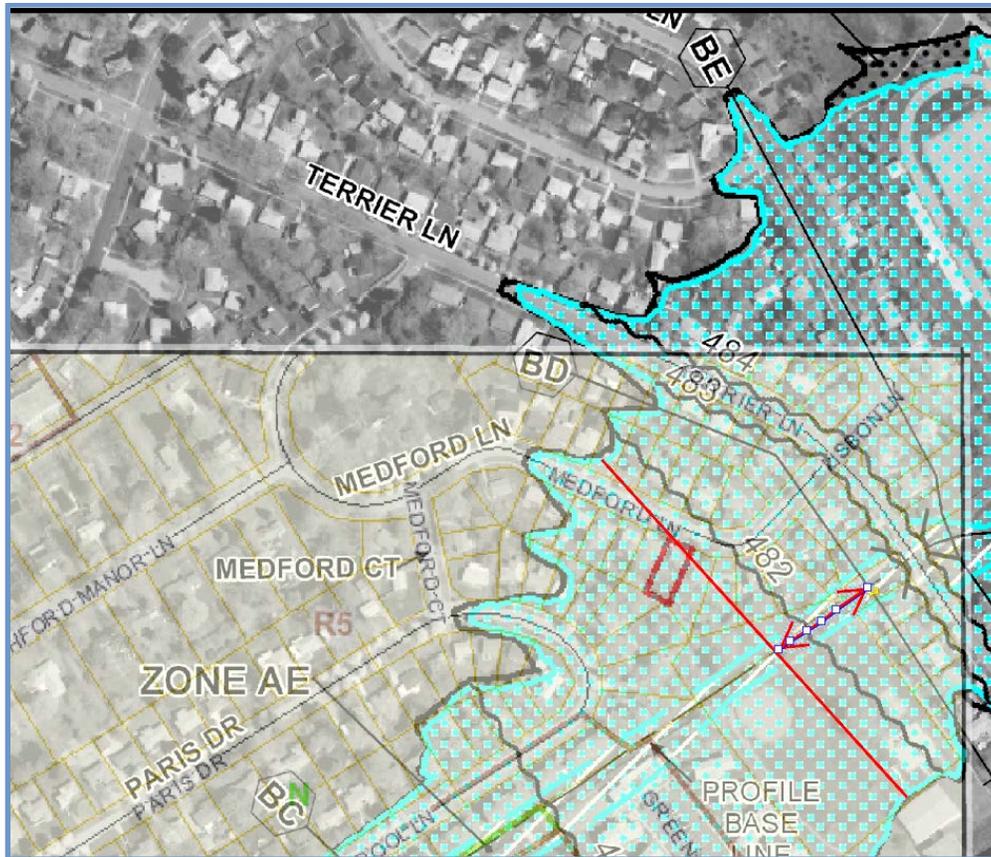


Figure 7: Measuring to Subject from a Cross Section

The stream profile is the product used to determine an accurate BFE at any point along a riverine flooding source. Several steps are followed to obtain a BFE using the stream profile:

Step 1 - The location of the subject of determination (subject) on the FIRM is used to measure from the upstream edge of the subject to a feature shown on both the FIRM and the profile. The measurement is usually taken along the centerline of the flooding source. The known point can be a cross section, road crossing, dam, etc. In Figure 7, the measurement is taken from Cross Section BD to the subject.

Step 2 - Using the measured distance, the same horizontal distance is located downstream of Cross Section BD on the stream profile. Each profile has a horizontal scale shown at the

bottom of the profile. It is critical to use the correct scale when making this measurement on the profile.

Step 3 - Once the subject is accurately located on the stream profile, the BFE can be determined using the profile line for the 1-percent (100-year) flood elevation. Using the vertical scale shown on the profile (normally 5, 10, or 20 feet per inch), read the BFE for the property from the profile. Again, use of the correct vertical scale is critical in obtaining an accurate BFE at the subject.

Example of Using a Stream Profile to Obtain a BFE (Figures 7 and 8):

1. The FIRM scale is 1" = 500 feet, so the measurement shown in Figure 7 is 215 feet from Cross Section BD to the property.
2. The horizontal scale of the profile (Figure 8) is 1" = 0.2 miles or 1056 feet per inch. $215'/1056' = 0.20" = 2$ horizontal blocks, which are each one tenth of an inch.
3. At the property location, 215 feet downstream of Cross Section BD, the BFE read from the profile at the 1-percent profile line is 482.0 feet (NAVD88).

If a subject is within an SFHA with BFEs shown on the FIRM but there is no stream profile for the flooding source in the FIS report, the FIRM can be used to interpolate between two BFEs and calculate a BFE for the subject. The following steps are followed when calculating a BFE using only the FIRM:

- Select the closest upstream and downstream BFEs to the subject from the FIRM.
- Select the upstream point of the flooding affecting the subject along the flooding source.
- Assuming a constant slope in the flow between the two BFEs, make a mathematical calculation for the BFE at the subject using the following formula:

$$X = E_1 + ((E_2 - E_1) * (D_1 / D_2))$$

Where:

X = the BFE at the upstream edge of the subject

E1 = the whole-foot BFE downstream of the subject

E2 = the whole-foot BFE upstream of the subject

D1 = Distance between E1 and E2, measured along the flooding source

D2 = Distance from subject to E1 (downstream BFE), measured along the flooding source

Using numbers where $E_1=100.0'$; $E_2=105.0'$; $D_1=100.0'$; and $D_2=500.0'$ the calculated BFE is:

$$X = 100.0 + ((105.0 - 100.0) * 100.0 / 500.0) = 100.0 + (5.0 * 0.2) = 100.0 + 1.0 = \mathbf{101.0 \text{ feet.}}$$

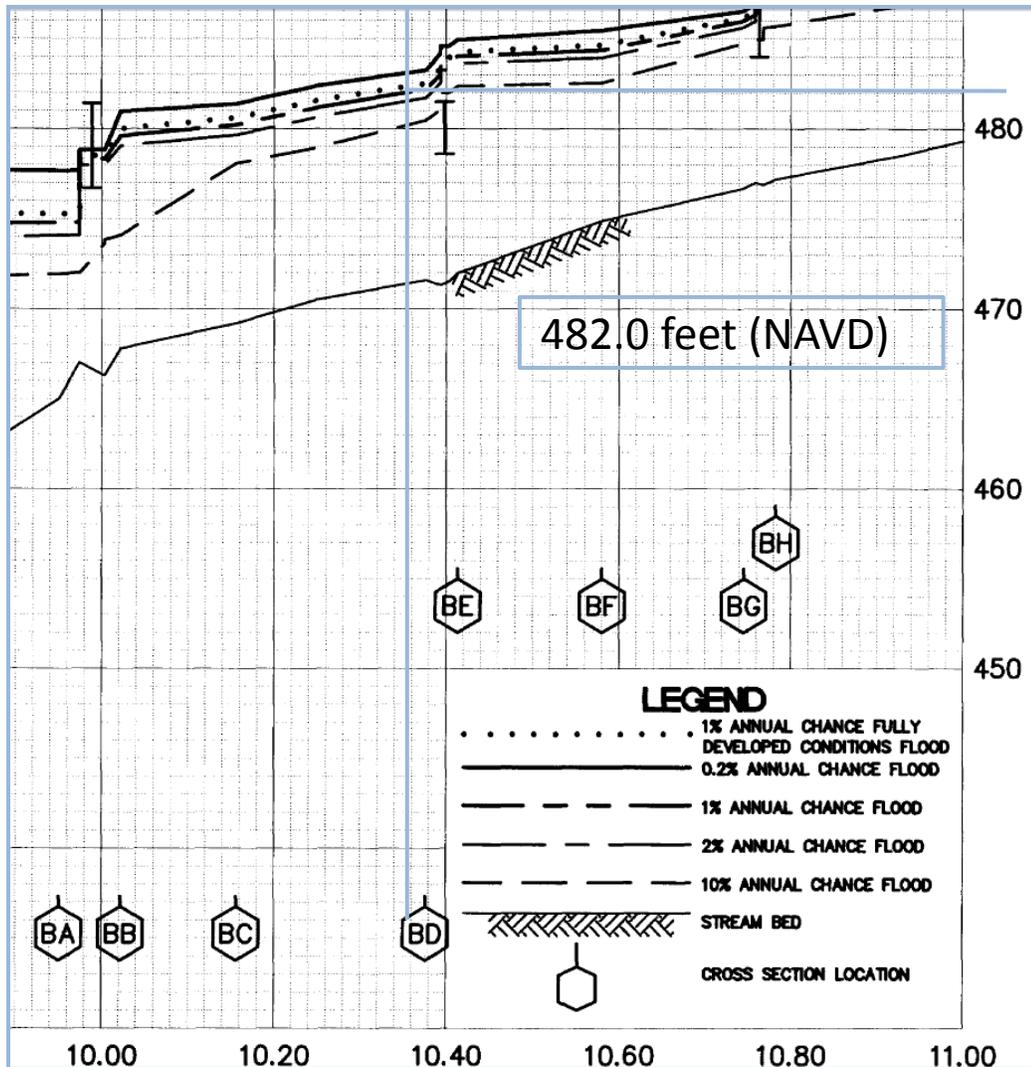


Figure 8: Stream Profile Used to Obtain BFE

For some requests, a BFE is determined at multiple locations along the flooding source to ensure a correct determination. If the review determines that multiple BFE locations are required, additional elevation information for the subject may be needed to compare to the location of each BFE. The most common reason for obtaining multiple BFE calculations is that the subject results in a non-removal when the highest BFE affecting the property is compared to the lowest elevation of the subject. By using multiple points for comparison to the BFE, the outcome of the determination may change. This situation most frequently occurs for the following types of requests:

- A rapidly changing BFE (steep profile)
- A large property parallel to the flow of the flooding source
- A large portion of property parallel to the flow of the flooding source
- A large building parallel to the flow of the flooding source

4.3 Lacustrine and Ponding Area SFHA Methodology

This section covers methodology used to review properties affected by flooding effects from lakes (lacustrine) and Zone AH SFHAs. Section 4.4 covers specific methodology for Coastal High Hazard Areas.

Table 3: Data Used to Determine a Lacustrine or Ponding Area BFE

Type of Hazard	Zone	Data Element	Location - Description
Lacustrine	AE or A1-A30	Summary of Stillwater Table	FIS report - A Summary of Stillwater table contains elevations for an SFHA with a static elevation. The table has elevations to a tenth of a foot (Figure 9). The FIRM may show a whole-foot elevation such as Zone AE (EL 10 Feet) .
Lacustrine	AE or A1-A30	FIRM	FIRM - Use the elevation from the FIRM ONLY when no FWDT, Profile, or Summary of Stillwater Elevations table is available.
Ponding Area	Zone AH	Summary of Stillwater Table	FIS report - A Summary of Stillwater table contains elevations for a SFHA with a static elevation. The table has elevations to a tenth of a foot (Figure 9). The FIRM shows a whole-foot elevation such as Zone AH (EL 10 Feet) .
Ponding Area	Zone AH	FIRM	FIRM - Use the elevation from FIRM ONLY when no Summary of Stillwater Elevations table is available.

Lacustrine and Ponding Area SFHAs are normally labeled as Zone AH (EL **XX Feet**) or Zone AE (EL **XX Feet**) on the FIRM, where XX represents the static BFE for that SFHA. When the whole-foot number from the FIRM does not provide a definitive determination, the FIS report is researched to determine if a Summary of Stillwater Elevations table contains a more detailed BFE. The name of the flooding source shown on the FIRM is used to locate the correct elevation in the table. If a Summary of Stillwater Elevations table does not exist, or the flooding source is not listed in the table, then the whole-foot BFE from the FIRM is used. Figure 9 shows an example of a Summary of Stillwater Elevations table.

Wave set-up was determined to significantly contribute to the total stillwater flood levels along the Atlantic Ocean coastline. The amount of wave setup was calculated using the methodology outlined in the USACE publication Coastal Engineering Research Center, Shore Protection Manual (Reference 5). The 100-year stillwater elevations for Transects 1 to 3 along the Atlantic Ocean presented in Table 2, "Summary of Stillwater Elevations," include wave setup.

The storm-surge elevations for the 10-, 50-, 100-, and 500-year floods have been determined for the Atlantic Ocean, Jesco Lake, Silver Lakes, South Lake, and Stone Lake and are shown in Table 2, "Summary of Stillwater Elevations." The analyses reported herein reflect the stillwater elevations due to tidal and wind setup effects and include the contributions from wave action effects.

TABLE 2 - SUMMARY OF STILLWATER ELEVATIONS

FLOODING SOURCE AND LOCATION	ELEVATION (feet NGVD)			
	10-YEAR	50-YEAR	100-YEAR	500-YEAR
ATLANTIC OCEAN Entire open coast shoreline within Flood County	6.7	8.7	10.0 ¹	12.6
JESCO LAKE Entire shoreline within Flood County	6.9	8.9	10.3	12.8
SILVER LAKES Entire shoreline within Flood County	8.6	9.6	10.4	13.5
SOUTH LAKE Entire shoreline within Flood County	6.9	8.9	10.3	12.8
STONE LAKE Entire shoreline within Flood County	7.0	9.0	10.2	12.8
RETENTION POND NO. 1 Entire shoreline within Flood County	N/A	N/A	10.0	N/A

¹ Includes wave set-up of 0.5 foot

Figure 9: Example of Summary of Stillwater Elevations Table from FIS Report

4.4 Coastal High Hazard Area (CHHA) Methodology

This section covers the basic methodology used for review of properties in an SFHA affected by coastal flood hazards both CHHAs (V zones) and coastal AE zones.

MT-1 reviews for subjects in coastal flood hazard areas consider the BFE from the FIRM when making a determination.

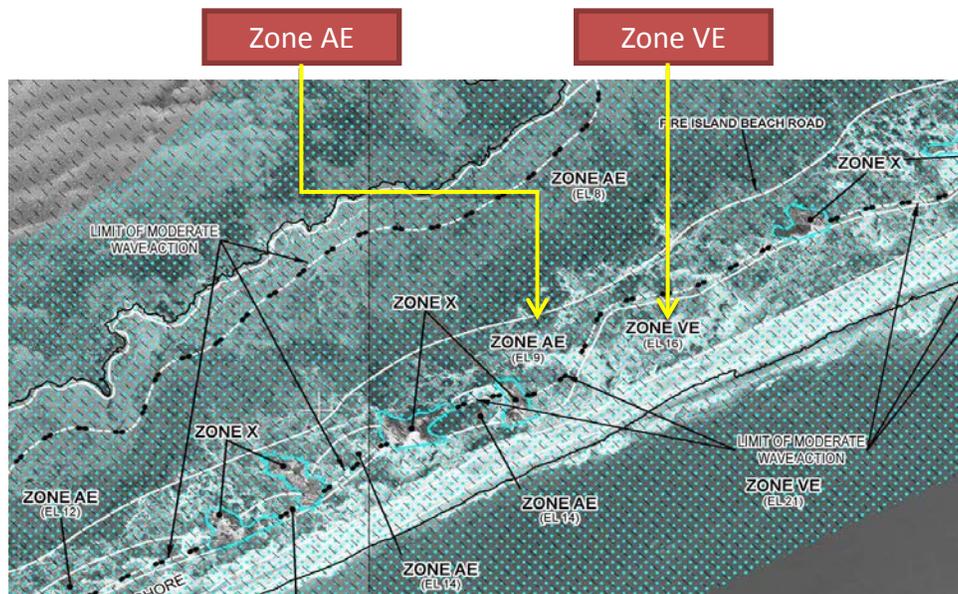


Figure 10: Snapshot of FIRM with Coastal Zones Identified

According to 44 CFR 60.3(e)(6), the placement of structural fill in a CHHA is prohibited. An MT-1 application cannot be processed for a request based on fill if the subject is in a CHHA. Also, any new construction or substantial improvement in a CHHA must be elevated on *pilings or columns* as defined in 44 CFR 60.3(e)(4).

The flood zone determination for a building elevated on posts, piers, or pilings will be made by comparing the LAG to the BFE. The LAG must consider the elevation where the piling, column, or any supporting member of the building enters the ground. If any portion of the structure, including pilings, columns, posts, or piers, is below the BFE, the building may not be removed from the SFHA.

4.4.1 Primary Frontal Dune (PFD) Considerations

A PFD is defined as a continuous or nearly continuous mound or ridge of sand with relatively steep seaward and landward slopes immediately landward and adjacent to the beach. The PFD is subject to erosion and overtopping from high tides and waves during major coastal storms. The inland limit of the PFD occurs at a point where there is a distinct change from a relatively steep slope to a relatively mild slope.

No MT-1 applications for a subject of determination located seaward of the inland limit of a PFD will be processed. Determinations cannot be provided when the subject is a lot or structure located either partially or entirely on a PFD.

4.4.2 Unnumbered Zone Considerations

If a property is in a Zone V SFHA with no established BFEs, a determination cannot normally be issued under the MT-1 application process. The exceptions to this rule are areas that have a preliminary study with a BFE, draft data approved by FEMA with a BFE, or submitted data with a BFE from other Federal agencies such as the U.S. Army Corps of Engineers (USACE). Existing or submitted data are reviewed to determine if an appropriate BFE exists that can be

used for comparison to the submitted elevation data for the subject of determination. If an appropriate BFE is available, an MT-1 application may be processed and will be reviewed by a coastal processing SME.

4.5 Regulatory Floodway Considerations

The regulatory floodway is defined as the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height.

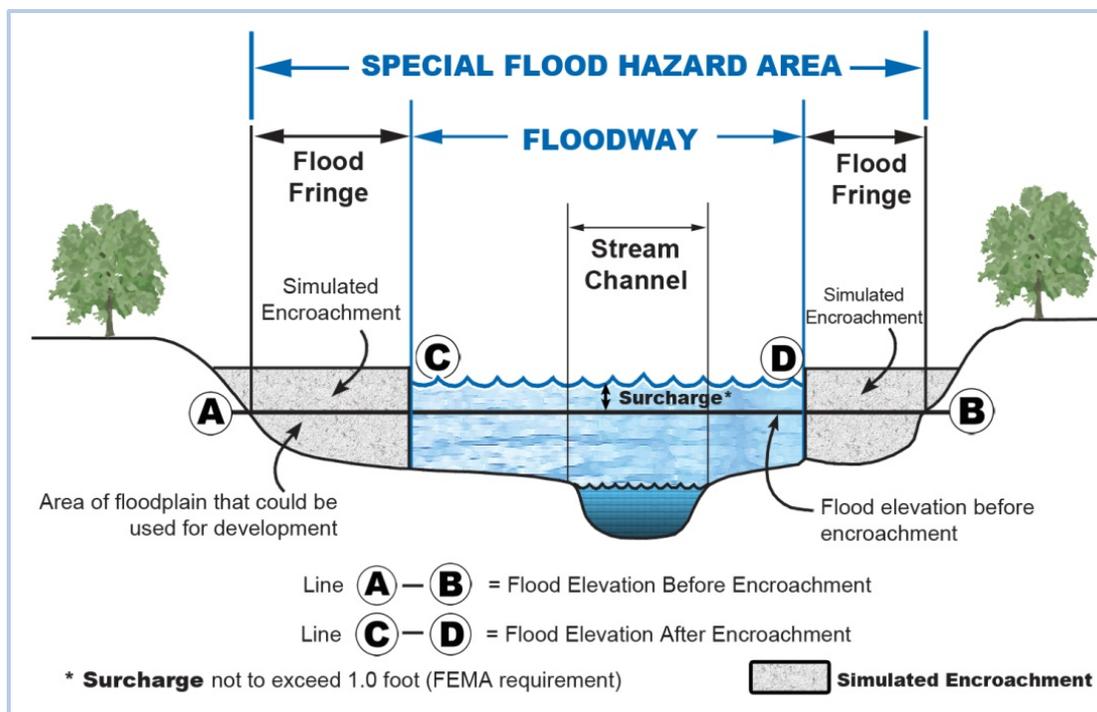


Figure 11: Regulatory Floodway Schematic

In practical terms, this means that any proposed development within the regulatory floodway, including fill, new construction, and substantial improvements, shall not cause any increase in the BFE unless it is demonstrated through hydrologic and hydraulic analysis that the proposed encroachment would not result in an increase in flood levels (44 CFR 60.3(d)(3)). A review of this type of analysis is outside of the scope of the MT-1 process and must be submitted as a conditional MT-2 request.

As per 44 CFR 60.3(d)(4), if an encroachment is proposed within the area of the regulatory floodway, the community must first request a conditional revision to the FIRM and floodway. The review of this type of conditional request is processed as an MT-2 and is known as a CLOMR.

The MT-1 process can be used to review a property or structure that is inadvertently included within the regulatory floodway. There are some limitations:

- A lot or portion of lot on natural ground (no fill) with the lowest property elevation at or above the BFE.
- A structure on natural ground (no fill) with the LAG at or above the BFE.
- A structure built prior to the initial identification of the regulatory floodway, with the LAG at or above the BFE.
- A small portion of the regulatory floodway, when the review determines there is no need for a more comprehensive floodway revision (MT-2 request).

If a subject qualifies as an inadvertent inclusion in the floodway, Part B of the Community Acknowledgement Form is required. This form must be completed, signed and dated by the community official responsible for floodplain management.

4.6 Zone A (Basic Engineering) Considerations

A Zone A SFHA is defined as the area subject to inundation by the base flood and is usually determined using basic engineering methodologies. Because detailed hydraulic analyses have not been performed, no BFEs or flood depths are shown on the FIRM.

For the purposes of an MT-1 determination, requests in a Zone A area can be reviewed, but since no BFEs are shown on the FIRM for this type of SFHA, a 1-percent-annual-chance flood elevation must be obtained by using the best available data for the area. The best available data is usually one of the following:

- A submitted hydrologic and hydraulic analysis completed for the area by a licensed professional eligible to calculate and certify hydraulic calculations.
- A calculation of the 1-percent-annual-chance flood elevation completed by another Federal agency, or from an acceptable State or local agency.
- An in-house calculation of the 1-percent-annual-chance flood elevation by FEMA.
- Limited detail analysis, as is available with many new FEMA flood studies, that contains cross sections along the flooding source with 1-percent-annual-chance flood elevation.
- Preliminary or draft data with BFE calculations for the area. The use of draft data is acceptable since no BFE has been established for the Zone A SFHA.

When the request meets specific criteria, FEMA will develop a 1-percent-annual-chance flood elevation for the subject of determination. There are two conditions:

- The property must not be more than 5 acres OR have more than 50 lots. A property of this size is considered of sufficient size that a calculation of the 1-percent-annual-chance flood elevation should be part of the property development process.
- MT-1 applicants must research the possibility that Federal, State, and local agencies have already calculated a 1-percent-annual-chance flood elevation for the area.

FEMA may require local survey data such as the following to complete the calculation of the 1-percent-annual-chance flood elevation:

- A surveyed cross section or cross sections at the property.
- Culvert or bridge data for a culvert/bridge in the vicinity of the property. These data could include invert elevations, top-of-road elevation, length of the culvert or bridge opening, type and size of culvert or bridge opening, etc.
- Details for a dam in the vicinity of the property.

For more information on methods for determining a BFE within a Zone A SFHA, please review the document titled Zone A Manual: Managing Floodplain development in Zone A Areas, which is available on the FEMA website at www.fema.gov/media-library/assets/documents/7273.

4.7 Zone AO Considerations

A Zone AO SFHA is defined as an area subject to inundation by the base flood due to shallow flooding (usually sheet flow on sloping terrain), where average depths are between 1 and 3 feet. Average flood depths derived from detailed hydraulic analyses are shown in this zone.

When a property is within Zone AO, there is no single approach used to determine whether the SFHA designation can be removed. The review of requests for properties in Zone AO is case specific and must consider several characteristics of the Zone AO flooding:

- The extent of the Zone AO flooding that would inundate the property.
- The direction of the sheet flow in relation to the subject of determination.
- The nature of the Zone AO area, including whether supporting data suggests that the Zone AO flooding will be conveyed by the surrounding streets.
- The depth of the ZONE AO, which is normally 1, 2 or 3 feet.
- Whether the Zone AO has a defined velocity (MT-2).

Sufficient topographic information is required to support a removal of a subject from Zone AO. Information must include relevant flow paths and demonstrate that the subject is located on high ground relative to the depth of the Zone AO area. In many requests the topographic survey will need to extend beyond a property boundary in order to definitively show that the subject will not be inundated by the depth of the base flood. As with all other elevation data, the topographic information must be certified by a licensed professional eligible to certify elevation information in the State.

The following three basic scenarios are considered when determining the appropriate flood elevation to compare to the low property or LAG of a structure:

- Base flood contained in the street(s)
- Base flood partially inundates the property
- Base flood entirely inundates the property

SFHA Contained in Street

If the flooding is contained primarily within the street(s), then top-of-curb or crown of street elevations (whichever is higher) may be used for comparison to the LLE (property) or LAG elevation (structure). Top-of-curb/crown of street elevations must be submitted for review and should include multiple locations along the street(s) conveying the Zone AO flooding. The depth of the Zone AO flooding (usually 1.0, 2.0, or 3.0 feet) is added to the highest top-of-curb/crown of street elevation to obtain a BFE for comparison to the LLE/LAG elevation. If the LLE or the LAG elevation is at or above the calculated BFE, the subject may be removed from the SFHA.

Example: The applicable top-of-curb elevation for this scenario is 100.0 feet. The depth of flooding is 2 feet (Zone AO (2')). The BFE used is $100.0 + 2.0 = 102.0$ feet. If the LLE or LAG elevation is equal to or greater than 102.0 feet, the subject of determination may be removed from the SFHA.

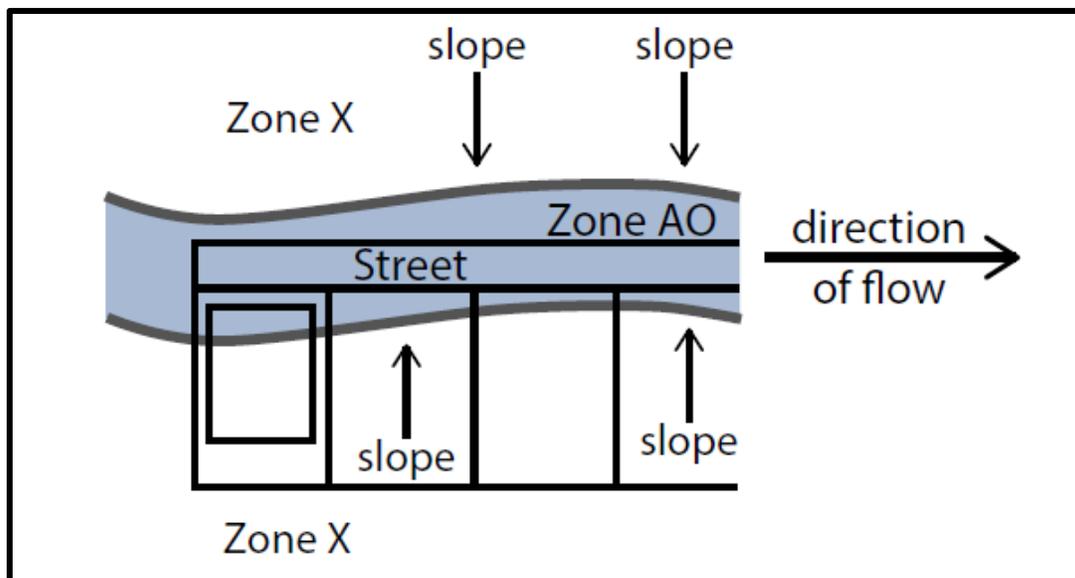


Figure 12: Zone AO SFHA Contained Primarily in Street

Portion of Property in SFHA

If the Zone AO flooding inundates a portion of a property, then submitted topographic information must clearly support the position that all flooding flows around and away from the subject of determination. In this scenario, the average surrounding grade within the Zone AO SFHA is compared to the elevation of the subject of determination. The depth of flooding is added to the average grade to obtain a BFE for the area. If the LLE or LAG elevation of the subject is at or above the calculated flood elevation, the subject of determination may be removed from the SFHA.

Example using average grade: Based on a submitted topographic survey containing 10 spot elevations for the inundated portion of the property, an average grade elevation is determined to be 100.5 feet (sum of 10 elevations/10 = 100.5'). The Zone AO for this property has a depth of 3.0 feet, so the BFE to use is: $100.5 + 3.0 = 103.5$ feet. If the LLE or the LAG elevation is equal to or greater than 103.5 feet, the subject of determination may be removed from the SFHA.

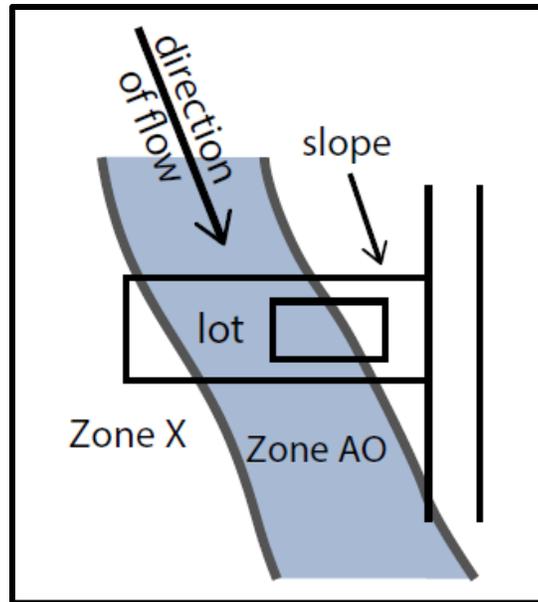


Figure 13: Portion of Property in Zone AO SFHA

Entire Property in SFHA

If the Zone AO flooding inundates an entire property, the submitted topographic information must clearly support the position that all flooding flows around and away from the property or structure on the property. In this scenario, if it is determined that the flooding would not be confined or conveyed by the surrounding streets, the average surrounding grade is typically used for comparison to the LLE or LAG elevation. The depth of flooding is added to the average grade to obtain a BFE for the area. If the LLE or LAG elevation is at or above the calculated flood elevation, the subject of determination may be removed from the SFHA.

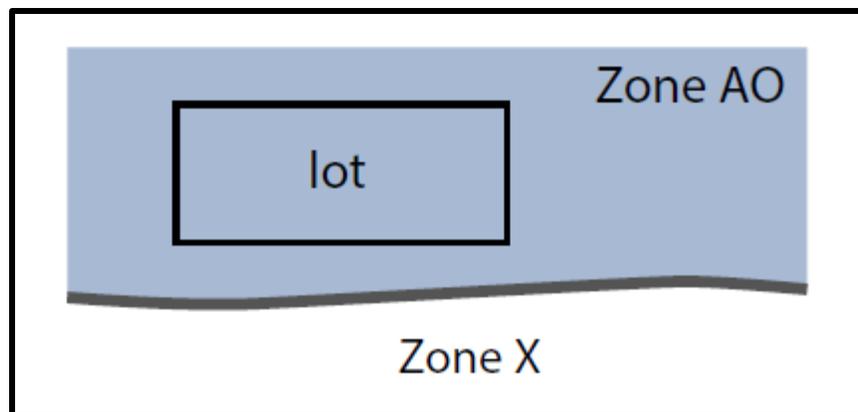


Figure 14: Entire Property in Zone AO SFHA

When the Zone AO flooding entirely inundates a property, it may be difficult to conclusively support the position that all flooding flows around and away from the property. Since unimproved land is not insured by NFIP flood insurance policies, it makes sense to consider requesting a determination for only the proposed or existing structure(s) on a property.

Ultimately, for a subject to be removed from a Zone AO SFHA, it must be clearly demonstrated that flood water flows around and away from the subject and the subject will not be inundated by the depth of the base flood.

If the subject of determination is in a Zone AO SFHA that meets the definition of an alluvial fan, the request must be processed as an MT-2 case (CLOMR or LOMR). Alluvial fan areas are characterized by high-velocity flows; active processes of erosion, sediment transport and deposition, and unpredictable flow paths. On the FIRM, these areas are usually shown as a Zone AO with a depth **AND** a velocity for the zone. If a subject of determination is in Zone AO with a velocity shown on the FIRM, an MT-1 application may not be processed for that location.

Zone AO and Highest Adjacent Grade Considerations

In some circumstances the Highest Adjacent Grade (HAG) elevation will be used in the MT-1 review to determine if the low floor elevation of a structure is adequately elevated above the depth of flooding specified for the Zone AO. The HAG is defined as the highest natural elevation of the ground surface prior to construction and adjacent to the foundation of a structure. The HAG may be available from the Elevation Certificate for the structure or could be determined from a certified grading plan including a pre-construction topographic survey for the property.

As per 44 CFR 60.3(c)(7) all new construction and substantial improvements of residential structures must have the lowest floor (including basement) elevated above the HAG at least as high as the depth number specified in feet on the FIRM. Similarly, 44 CFR 60.3(c)(8) requires non-residential structures to either be elevated or be completely floodproofed above the HAG at least as high as the depth number specified in feet on the FIRM.

If this requirement is not met for new construction or the substantial improvement of an existing structure, an MT-1 determination will not be issued for the structure.

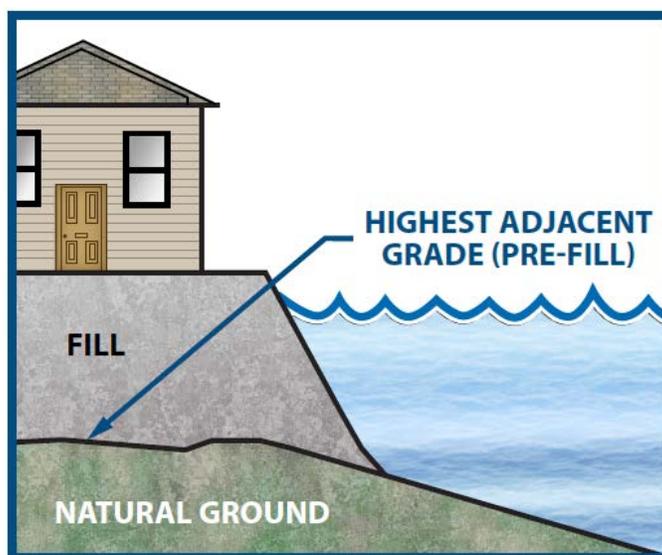


Figure 15: HAG for a Structure

4.8 Metes and Bounds Considerations (Portion of Property)

A submittal with the intent of removing a portion of a legally recorded property from the SFHA is known as a *metes and bounds* MT-1 request. As part of the required data for a metes and bounds request, the submittal must include:

- A metes and bounds **description** containing all bearings and distances for a *single enclosed area*. If the request includes multiple metes and bounds areas, a description for each enclosed area must be included.
- A metes and bounds **map** showing the area and containing all bearings and distances for the enclosed area.
- Certification of the metes and bounds description **and** the metes and bounds map. The certification must be completed by a licensed professional eligible to certify survey data.

A good rule to follow when defining an area for removal from the SFHA is to provide an elevation buffer between the LLE for the metes and bounds area and the corresponding BFE. By providing a buffer, a FEMA review is less likely to result in a non-removal determination simply because of a slight difference in the calculation of the BFE. For example, if the BFE is determined to be 100.0 feet, a good rule is to define the metes and bounds area so the LLE of that area is no less than 100.5 feet. This provides a slight buffer and can avoid portions of the defined area from being below the BFE and resulting in a need to revise the description and accompanying map.

Some requests may require multiple LLEs to be submitted for a metes and bounds area. This usually applies to a metes and bounds area that is large enough for the BFE to change across the property or an area where the BFE of the flooding source changes rapidly due to the steep gradient of the stream profile. For most MT-1 requests, the BFE is calculated to the tenth of a foot (100.0 feet, 100.1 feet, etc.) so the BFE may not need to change very much for the submitted low property elevation to be below the upstream BFE. By submitting multiple LLEs along the flooding source, the corresponding BFE at that location can be used for comparison to determine if the portion of property is eligible for removal from the SFHA using a range of BFEs.

As with all elevation information submitted for an MT-1 application, the elevation(s) submitted for the metes and bounds area must be to a tenth of a foot and must be certified by a licensed professional eligible to certify elevation information.

To avoid an additional data request for a revision to the metes and bounds description and accompanying map, keep in mind the following requirements for the described area:

- It cannot cut through a portion of a proposed or existing structure. It must include or exclude the entire footprint of the structure, including any attachments.
- It cannot include any portions of water or waterways used to convey water. Any ditch, stream channel, pond, lake, drainage easement, or other waterway must be excluded from the metes and bounds area being submitted for removal from the SFHA.
- It should have a buffer in elevation between the LLE for the metes and bounds area and the corresponding BFE.

- It may need to have multiple LLEs surveyed for comparison to multiple BFEs. This is usually a requirement for large areas of metes and bounds or areas with a rapidly changing BFE for the flooding source.

The following is an example of an appropriate metes and bounds description for a portion of a property to be removed from the SFHA:

BEGINNING at the northeast corner of Lot 1, as described on the previously referenced and recorded Deed; thence S16°42'22"E, 100.00 feet; thence S33°14'40"W, 145.92 feet; thence S89°13'29"W, 156.01 feet; thence N16°42'22"W, 223.14 feet; thence 210.49 feet along a curve to the left having a radius of 542.00 feet to the POINT OF BEGINNING.

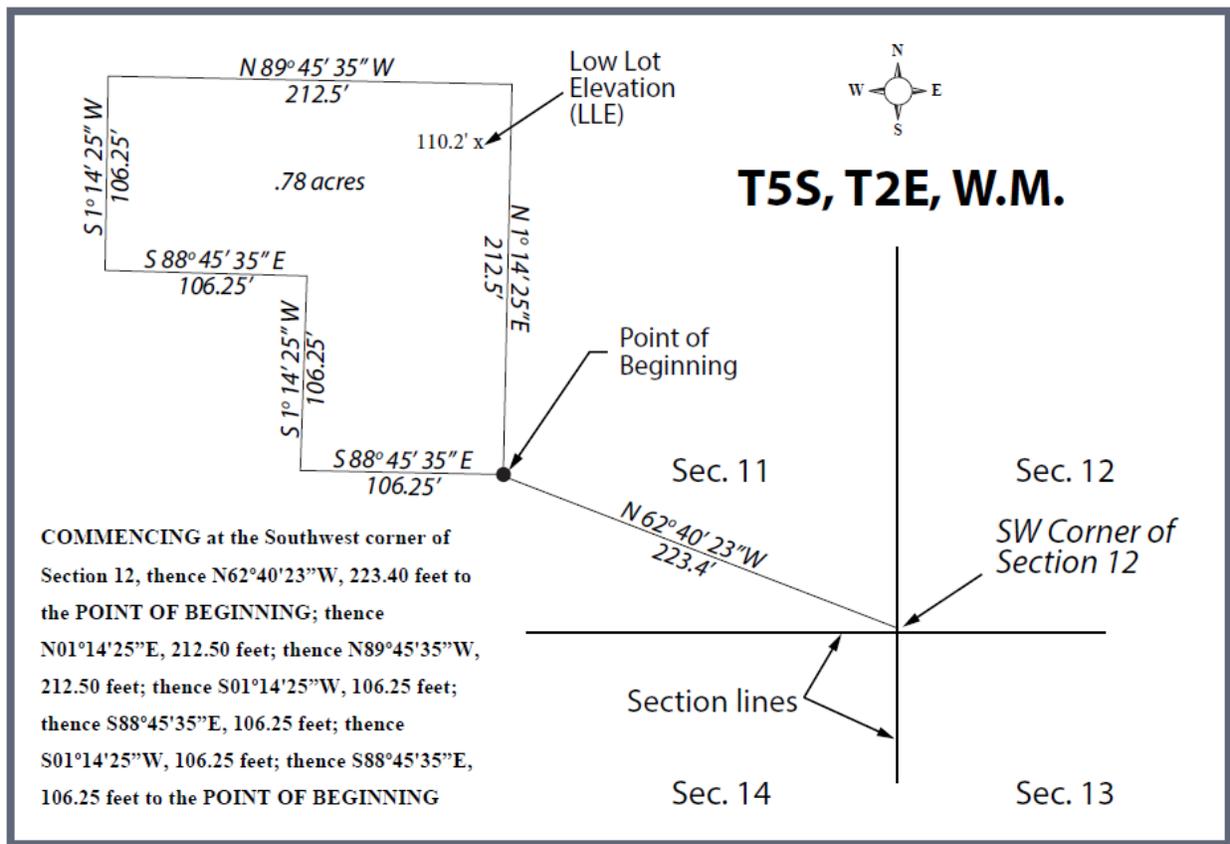


Figure 16: Example of a Metes and Bounds Description and Map

4.9 Amend-In Considerations

MT-1 removal determinations are based on detailed elevation information demonstrating that the subject of determination is at or above the BFE. Similarly, submitted elevation information may confirm that a subject adjacent to but outside the SFHA is actually below the corresponding BFE and would be inundated by the base flood.

Submitted elevation information for a subject shown outside of the SFHA on the effective FIRM must support an Out as Shown determination. If the elevation information does not support an

Out as Shown determination, an Amend-In and Deny (non-removal) determination may be issued.

Before issuing an Amend-In and Deny determination, the potential for naturally occurring intervening high ground is explored to ensure that no high ground prevents the conveyance of the base flood from the flooding source to the subject of determination. See Section 4.10 for more information on the review of naturally occurring intervening high ground.

4.10 Intervening High Ground Considerations

Naturally occurring high ground can, in limited situations, provide protection from the base flood by preventing conveyance of the base flood from the flooding source to the subject of determination. To determine if intervening high ground provides protection from the base flood, several conditions must be met:

- The intervening high ground cannot be based on fill material or on any kind of manmade structure, such as a floodwall, berm, retaining wall, etc. It must be naturally occurring.
- Sufficient data must be submitted to show both the extent and elevation of the intervening high ground. This may require detailed topographic data and/or spot elevations extending beyond the subject property to clearly demonstrate the high ground is sufficient to prevent flood water from going around the high ground and continuing to inundate the subject.
- The elevation for the subject must show the LLE or LAG elevation on the submitted form and not the elevation of the intervening high ground for either of these items. Certified comments must be added to the form explaining the presence of naturally occurring intervening high ground and referencing the data submitted in support of the intervening high ground.

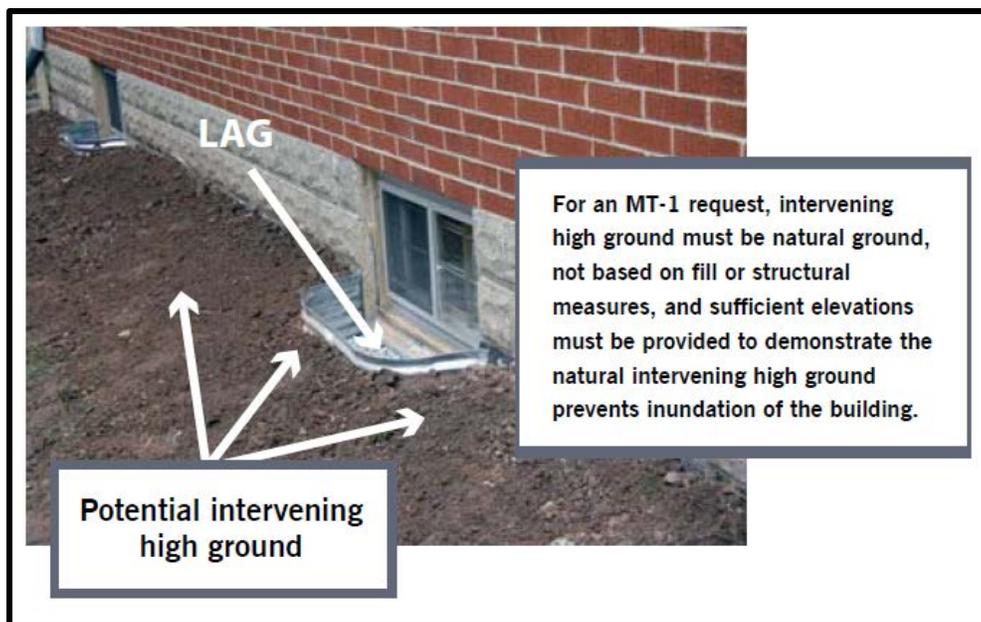


Figure 17: Use of Intervening High Ground – Window Well

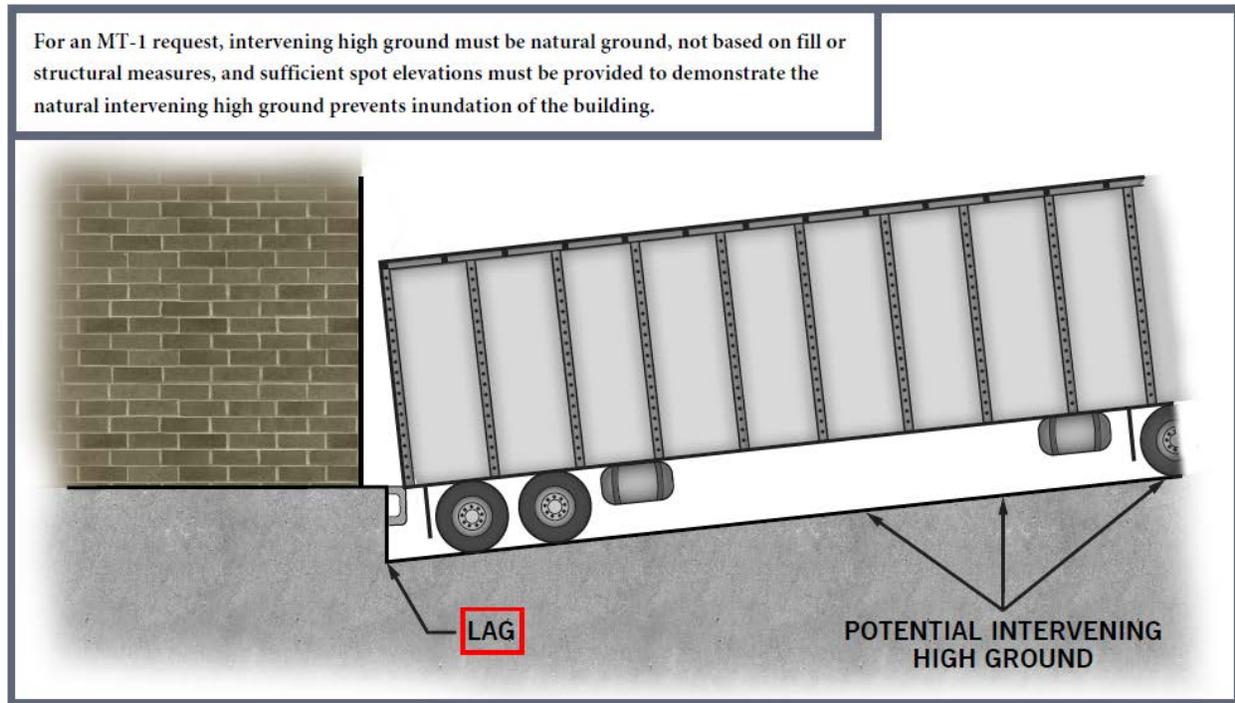


Figure 18: Use of Intervening High Ground – Loading Dock

Since the elevation submitted for a structure's LAG must sometimes be taken at the bottom of a window well, a below-grade stairwell, or a loading dock, the most common example for the use of intervening high ground is the natural surrounding grade preventing flood water from inundating a structure by entering the top of a window well, below-grade stairwell, or loading dock.

4.11 Levee Related Considerations

Seclusion

In areas with levee systems, when an updated levee analysis and mapping approach has not been completed, a new FIRM may show an area of seclusion. Seclusion mapping is one option when completion of an updated levee analysis will cause a significant delay in the issuance of a new FIRM. Pending completion of the updated analysis and mapping, the area of seclusion can retain the flood hazard information from the current effective FIRM (if the seclusion FIRM has not yet been published) or retain the flood hazard information from the previous effective FIRM (if the seclusion FIRM has been published).

MT-1 determinations are issued within secluded areas. The determination is based on the flood hazard zones shown on the effective FIRM panels and the BFEs listed in the FIS report, even if updated flood hazard information is available as non-regulatory flood risk products. If the levee system is known to be accredited, special wording is inserted into the final document to underscore that within the area of seclusion the effective flood hazard information has been republished from the previous effective FIRM.

More information on seclusion mapping is available in the FEMA guidance document titled, Levee Seclusion, available on the web at:

Zone AR

An AR Zone defines a SFHA that used to be a Zone B, C, or X due to protection by a previously accredited flood control system. The Zone AR defines the area that results from the decertification of the previously accredited flood protection system that is determined to be in the process of being restored to provide base flood protection. Unlike a Zone A99, the Zone AR has no required construction milestones; however, the flood protection system must:

- Have been previously accredited
- No longer be eligible for accreditation
- Currently provide risk reduction from the flood having at least a 3-percent-annual chance occurrence

Mandatory flood insurance purchase requirements and floodplain management standards apply for properties located in Zone AR SFHAs.

MT-1 determinations are issued in Zone AR areas and are based on a comparison of the LLE or LAG for the subject to the BFE for the area of Zone AR. If a property is in a dual flood zone (e.g. AR/AE) the higher BFE will be used, either the AR BFE or the BFE for the underlying (previous or historic) risk zone such as Zone AE.

Zone A99

A Zone A99 SFHA is defined as any area currently subject to inundation by the base flood, which will ultimately be protected from the base flood when an under-construction Federal flood protection system is completed. SFHAs are only designated Zone A99 after it has been demonstrated that adequate progress has been made on the construction of a protection system, such as a dike, dam, and levee, to consider it complete for insurance rating purposes. Adequate progress is further defined in 44 CFR 61.12(b). Use of Zone A99 on the FIRM is acceptable when the flood protection system has reached the specified statutory progress toward completion. No BFEs or depths are shown for Zone A99 SFHAs. Mandatory flood insurance purchase requirements and floodplain management standards apply.

For MT-1 purposes, a request can be reviewed when the subject is in Zone A99, but since no BFEs are shown on the FIRM for this type of SFHA, the BFE will be obtained by using the best available data for the area. The best available data is usually one of the following:

- A historic FIRM of the area, which is reviewed and will be used if the data are determined to be acceptable, or
- Preliminary (draft) data, when the data has been sufficiently completed and reviewed by both FEMA and the affected community and a preliminary map has been issued. More information on the use of preliminary (draft) data as the best available data can be found in Bulletin 1-98, titled [Use of Flood Insurance Study \(FIS\) Data as Available Data](#) and found on the FEMA website at www.fema.gov/media-library/assets/documents/7401.

When available, information from a levee analysis can be used to determine if the subject is at or above the natural valley analysis elevation.

Zone D

A Zone D is a zone shown on some flood maps and is used for areas where there are possible, but undetermined, flood hazards since no detailed analysis of flood hazards has been conducted for the area. Zone D is not considered a SFHA and flood insurance is not federally required in the Zone D area however, if a lender believes there is the possibility of property damage from flooding the lender has the prerogative of requiring flood insurance to provide coverage as a condition of their loan. Flood insurance is available under the NFIP for structures located in a Zone D.

Zone D is used to map areas with possible, but uncertain risk of flooding primarily due to;

- Non-accredited levee systems with the possibility for failure and subsequent flood risk.
- No detailed analysis of flood hazards having yet been completed for the area.

The MT-1 process cannot be used to remove the Zone D designation from a subject. The normal response for an MT-1 application with the subject shown within a Zone D is a letter confirming the subject is within Zone D. The letter also notes that the applicant may apply through the MT-2 process to have the map physically revised and that all requests for map revisions must be submitted through the local community.

5.0 Glossary

Most of the definitions listed in this section, as well as additional definitions applicable to the National Flood Insurance Program (NFIP), can be found at 44 CFR 59.1.

Alluvial Fan is a sedimentary deposit located at a topographic break, such as the base of a mountain front, escarpment, or valley side, that is composed of streamflow and/or debris flow sediments and has the shape of a fan, either fully or partially extended. These characteristics can be categorized by composition, morphology, and location.

Alluvial Fan flooding is flooding occurring on the surface of an alluvial fan or similar landform which originates at the apex and is characterized by high-velocity flows; active processes of erosion, sediment transport and deposition; and unpredictable flow paths. Alluvial fan flooding is depicted on a Flood Insurance Rate Map (FIRM) as Zone AO, with a flood depth **and** velocity.

Amendment is a change to an NFIP map that removes an area that was inadvertently included in the Special Flood Hazard Area (SFHA).

Area of shallow flooding means an area designated Zone AO, AH, AR/AO, AR/AH, or VO on a community's FIRM with a 1-percent or greater annual chance of flooding to an average depth of 1 to 3 feet where a clearly defined channel does not exist, where the path of flooding is unpredictable, and where velocity flow may be evident. Such flooding is characterized by ponding or sheet flow.

Base Flood is the flood having a 1-percent chance of being equaled or exceeded in any given year.

Base Flood Elevation (BFE) – The elevation of the flood having a 1-percent chance of being equaled or exceeded in any given year.

Basement means any area of the building having its floor subgrade (below ground level) on all sides.

Coastal High Hazard Area (CHHA) V and VE zones are SFHAs that extend from offshore to the inland limit of a primary frontal dune along an open coast, and any other area subject to high-velocity wave action from storms or seismic sources. Typically, this is the area where the computed wave heights for the base flood are 3 feet or more. V zones are subject to more stringent building requirements and different flood insurance rates than other zones shown on the FIRM because these areas have a higher level of risk than other areas.

Coastal AE Zone is the portion of the SFHA landward of a V zone (i.e., areas where wave heights are computed to be less than 3 feet) that is mapped as Zone A or AE on the FIRM. While the wave forces in coastal A zones are not as severe as those in V zones, the capacity for the damage or destruction of buildings due to wave action is still present.

Comment Document (Comment) is a conditional document issued by FEMA making a comment on proposed fill to be placed on a lot or portion of a lot, or for the construction of proposed structure(s). The document does not make a final flood zone determination and, to remove the SFHA designation, it must be followed by a final determination document from FEMA once construction of the subject is complete (fill placed or finished structure). While the comment document for a proposed project may be used by a community as part of their permitting process, it may not be used by the NFIP or a lender to waive the Federal requirement for flood insurance.

Date of Construction is the date a structure was completed. For MT-1 application purposes, this is normally the date the final grading for a structure was completed. If an MT-1 application is for a structure, the date of construction must be provided on the application.

Detailed Flood Zone or Flood Hazard Area refers to a flood zone where BFEs have been established and are shown on the FIRM and may be accompanied by a Flood Insurance Study (FIS) report containing more detail.

Development means any manmade change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

Fill is defined as material from any source (including the subject property) placed to raise the ground (natural grade) to or above the BFE. The common construction practice of removing unsuitable existing material (topsoil) and backfilling with select structural material is not considered the placement of fill if the practice does not alter the existing (natural grade) elevation, which is at or above the BFE. Fill that is placed before the date of the first NFIP map showing the area in an SFHA is considered natural grade.

Flood Hazard Boundary Map is an official map of a community, issued by the Federal Insurance Administrator, where the boundaries of the flood, mudslide (i.e., mudflow), and related erosion areas having special hazards have been designated as Zones A, M, and/or E.

Flood Insurance Rate Map (FIRM) is an official map of a county or community, on which is delineated SFHAs and other risk zones that apply.

A Flood Insurance Study (FIS) Report is a compilation and presentation of flood risk data for specific watercourses, lakes, and coastal flood hazard areas within a county or community. When a flood study is completed for the NFIP, the information and maps are assembled into an FIS report. The report contains detailed flood elevation data in flood profiles and data tables, which can be critical in determining an accurate BFE for subjects of determination.

Floodplain Management is the operation of an overall program of corrective and preventive measures for reducing flood damage, including emergency preparedness plans, flood control works, and floodplain management regulations.

Floodplain Management Regulations include zoning ordinances, subdivision regulations, building codes, health regulations, special purpose ordinances (such as a floodplain ordinance, grading ordinance and erosion control ordinance) and other applications. The term describes State or local regulations, in any combination, which provide standards for the purpose of flood damage prevention and reduction.

Floodway – see Regulatory Floodway.

Flood Zone for the purposes of this document refers to an identified SFHA as defined and mapped on a community's effective FIRM. Numerous flood zones can be labeled on a FIRM, including Zone A, Zone AO, Zone AH, Zones A1-A30, Zone AE, Zone A99, Zone AR, Zone AR/AE, Zone AR/AO, Zone AR/A1-A30, Zone AR/A, Zone D, Zone V, Zone VE, and Zones V1-V30. More information on these flood zones can be found on the web at www.fema.gov/flood-zones.

Highest Adjacent Grade (HAG) means the highest natural elevation of the ground surface prior to construction and adjacent to the proposed walls of a structure.

Letters of Map Change (LOMCs) are documents issued by FEMA that revise or amend the flood hazard information shown on the FIRM without requiring the FIRM to be physically revised and re-published. LOMCs include determinations/comments issued as part of the MT-1 or MT-2 processes.

Light Detection and Ranging (LiDAR) is a method for collecting elevation information using an instrument that measures distance to a reflecting object by emitting timed pulses of laser light and measuring the time between emission and reception of reflected pulses. Additional information on LiDAR can be found at www.fema.gov/media-library/assets/videos/93310.

Lowest Adjacent Grade (LAG) is the elevation of the lowest ground touching a structure, including attached patios, stairs, window wells, loading docks, deck supports, or garages. The

elevation must be provided to the nearest tenth (0.1) of a foot or meter (only meters if the FIS/FIRM is in meters).

- The LAG is only necessary when the subject of determination is a proposed or existing structure.
- The LAG is the primary elevation used to determine whether a structure can be removed from the SFHA.
- The LAG includes any attached accessory, such as a garage attached to the main residence by a breezeway or two structures attached by a utility or pedestrian bridge. If structures are attached, the LAG needs to be the lowest ground touching the entire structure joined by any structural feature (bridge, breezeway, deck, etc.).
- The LAG includes any support for any portion of the structure and must include the ground elevation at the point where any piers, posts, or columns touch the ground. Any structure having a supporting member entirely or partially within a body of water will not be removed from the SFHA.
- The LAG must include the supports for any attached deck or stairs. When completing an Elevation Certificate, this elevation must be entered as Item C2.h).

Lowest Lot Elevation (LLE) is the lowest elevation of a legally recorded property or the lowest elevation of a portion of a legally recorded property as defined by a metes and bounds description that for an MT-1 application, must have an accompanying map. The elevation must be provided to the nearest tenth (0.1) of a foot or meter (only in meters if the FIS/FIRM is in meters).

Lowest Floor means the lowest floor of the lowest enclosed area (including a basement). An unfinished or flood-resistant enclosure, usable solely for parking of vehicles, building access, or storage in an area other than a basement area is not considered a building's lowest floor, provided that the enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of 44 CFR 60.3.

The Mapping Information Platform (MIP) is a digital warehouse and production tool that provides the tools for digital flood map production. FEMA mapping partners can create, validate, store, track and update digital flood data using the MIP workflow process.

Metes and Bounds Description is a series of bearings and distances, referenced to a defined point and describing a closed area of property. A metes and bounds description and accompanying map must be submitted for MT-1 requests requiring a determination on a **portion** of a legally recorded property. The description must be accompanied by a metes and bounds map showing the area. Both the description and the map must be certified by a licensed professional eligible to certify survey data, such as a Professional Engineer or Licensed Land Surveyor.

Metes and Bounds Map – see Metes and Bounds Description

The National Flood Insurance Program (NFIP) was created by the U.S. Congress in 1968 with the goal of reducing future flood losses through the adoption of local floodplain management

regulations and to provide protection for property owners against potential losses through an insurance mechanism that allows a premium to be paid for the protection of those who need it most.

Regulatory Floodway (floodway) is the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height.

Special Flood Hazard Area (SFHA) is the land in the floodplain that is subject to inundation by the flood having a 1 percent or greater chance of occurring in any given year. The area may be designated as Zone A, AO, AH, A1-30, AE, A99, AR, AR/A1-30, AR/AE, AR/AO, AR/AH, AR/A, VO, V1-30, VE, or V. For purposes of this document, the term SFHA is synonymous with the phrases “area of special flood hazard.”

Structure, for floodplain management purposes, means a walled and roofed building, including a gas or liquid storage tank that is principally above ground, as well as a manufactured home.

Structure, for insurance purposes, means:

- A building with two or more outside rigid walls and a fully secured roof, that is affixed to a permanent site.
- A manufactured home (also known as a mobile home), which is a structure built on a permanent chassis, transported to its site in one or more sections, and affixed to a permanent foundation).
- A travel trailer without wheels, built on a chassis and affixed to a permanent foundation, that is regulated under the community's floodplain management and building ordinances or laws.
- (Structure does not mean a recreational vehicle or a park trailer or other similar vehicle, except as described in the previous bullet, or a gas or liquid storage tank).

Subject of Determination (Subject), for purposes of an MT-1 application, is the specific area/item for which a flood zone determination is being requested. The subject is specified by the requester and can be any of the following:

- An entire legally defined property (recorded deed or plat).
- A portion of a legally defined property, as defined by a metes and bounds description with accompanying map.
- An existing structure (construction date must be provided).
- A proposed structure (proposed date of construction must be provided).

Pre-FIRM development is defined as any development occurring prior to the effective date of the first FIRM for a community. This means the development occurred before the community received detailed flood hazard data and usually before the community enacted comprehensive regulations on floodplain management. Pre-FIRM development is not subject to MT-1 fees or “based on fill” requirements.

Vertical Datum refers to a common vertical elevation reference point. There are currently two primary reference systems used within the United States: the NGVD29 and NAVD88. All elevation data submitted with an MT-1 application must be converted to the same vertical datum used for the effective FIS.

6.0 Existing Guidance and Resources

MT-1 Application Forms and Instructions (June 2012)

www.fema.gov/media-library/assets/documents/31858

MT-EZ Form and Instructions (November 2012)

www.fema.gov/mt-ez-form-instructions

Elevation Certificate and Instructions (February 2013)

www.fema.gov/media-library/assets/documents/160?id=1383

Code of Federal Regulations Title 44

www.access.gpo.gov/nara/cfr/waisidx_02/44cfrv1_02.html

Technical Bulletins

www.fema.gov/media-library/collections/4

Higher Floodplain Management Standards – Fact Sheets

www.fema.gov/media-library/assets/documents/96411